

Report by the Comptroller and Auditor General

Ministry of Housing, Communities & Local Government

Review of the Town Deals selection process

We are the UK's independent public spending watchdog.

We support Parliament in holding government to account and we help improve public services through our high-quality audits.

The National Audit Office (NAO) scrutinises public spending for Parliament and is independent of government and the civil service. We help Parliament hold government to account and we use our insights to help people who manage and govern public bodies improve public services. The Comptroller and Auditor General (C&AG), Gareth Davies, is an Officer of the House of Commons and leads the NAO. We audit the financial accounts of departments and other public bodies. We also examine and report on the value for money of how public money has been spent. In 2019, the NAO's work led to a positive financial impact through reduced costs, improved service delivery, or other benefits to citizens, of £1.1 billion.



Ministry of Housing, Communities & Local Government

Review of the Town Deals selection process

Report by the Comptroller and Auditor General

Ordered by the House of Commons to be printed on 20 July 2020

This report has been prepared under Section 6 of the National Audit Act 1983 for presentation to the House of Commons in accordance with Section 9 of the Act

Gareth Davies Comptroller and Auditor General National Audit Office

16 July 2020

This report sets out the facts about the process by which the Ministry of Housing, Communities & Local Government chose the 101 towns in England it invited to develop Town Deals.

© National Audit Office 2020

The material featured in this document is subject to National Audit Office (NAO) copyright. The material may be copied or reproduced for non-commercial purposes only, namely reproduction for research, private study or for limited internal circulation within an organisation for the purpose of review.

Copying for non-commercial purposes is subject to the material being accompanied by a sufficient acknowledgement, reproduced accurately, and not being used in a misleading context. To reproduce NAO copyright material for any other use, you must contact copyright@nao.org.uk. Please tell us who you are, the organisation you represent (if any) and how and why you wish to use our material. Please include your full contact details: name, address, telephone number and email.

Please note that the material featured in this document may not be reproduced for commercial gain without the NAO's express and direct permission and that the NAO reserves its right to pursue copyright infringement proceedings against individuals or companies who reproduce material for commercial gain without our permission.

Links to external websites were valid at the time of publication of this report. The National Audit Office is not responsible for the future validity of the links.

009029 07/20 NAO

Contents

Part One What this review is about 4

Part Two The selection process 7

Part Three Outcome of the selection process 12

Appendix One Our scope and methods 41

> The National Audit Office study team consisted of: Stephen Luckhurst and Andy Whittingham, under the direction of Lee Summerfield.

This report can be found on the National Audit Office website at www.nao.org.uk

For further information about the National Audit Office please contact:

National Audit Office Press Office 157–197 Buckingham Palace Road Victoria London SW1W 9SP

Tel: 020 7798 7400

Enquiries: www.nao.org.uk/contact-us

Website: www.nao.org.uk

Twitter: @NAOorguk

Part One

What this review is about

1.1 On 27 July 2019, the government announced the \pounds 3.6 billion Towns Fund for England (The Towns Fund). The Towns Fund is expected to support towns that currently do not have the right conditions to develop and sustain strong local economies, recognising that many towns have not benefitted from the growth experienced by cities over recent decades. It aims to provide a selection of struggling towns across England with funding to address issues such as ageing populations, limited regional economic opportunities and lack of investment. The Towns Fund incorporated and built on the \pounds 1.6 billion Stronger Towns Fund announced in March 2019.

1.2 The £3.6 billion Towns Fund includes three separate funding strands:

- the Ministry of Housing, Communities & Local Government (the Department) has invited 101 towns to develop Town Deals and bid for up to £25 million each, or up to £50 million in exceptional circumstances. Selected towns do not automatically qualify for the funding. Each must put forward a plan for how they will spend the funding and what it will achieve, which must then be agreed with the Department to form the basis of the Town Deal;
- a competition for funding for those towns not in the initial selection of 101 towns. Whilst the Department has committed to a further competitive element of the Towns Fund, it has yet to decide upon the focus of this element and ministers have not considered the priorities or criteria to be used to determine how towns will be selected. The Department intends to design the process and any associated methodology for the competitive element of the Towns Fund in due course; and
- the Future High Streets Fund, to be distributed to towns and high streets across England through a competitive process. The Department shortlisted 101 towns and high streets in 2019, which are now developing detailed business plans. The Department is currently assessing the first set of these plans.

1.3 This report considers only the process for selecting the 101 towns invited to develop Town Deals. The Future High Streets Fund and the upcoming competitive process for towns that were not selected to bid for Town Deals are outside the scope of this report. The government has not ruled out awarding money to some towns both for Town Deals and as part of the Future High Streets Fund.

1.4 On 6 September 2019, the Department published its selection of 101 towns across England. Each selected town has been invited to bid for up to £25 million, or up to £50 million in exceptional circumstances, from the £3.6 billion Towns Fund to implement an agreed Town Deal. The Department published its Towns Fund Prospectus in November 2019, outlining the bidding process.¹ The towns have been invited to develop proposals for Town Deals, centred around the establishment of a Town Deal Board to oversee the development of a Town Deal and its implementation, and a Town Investment Plan setting out plans to increase economic growth. The Department expects each plan to set out the town's investment priorities to drive growth, with a focus on regeneration, improved transport, better broadband connectivity, skills and culture. The plans should be clearly evidenced and linked to existing local and regional strategies and initiatives. The Department required each selected town to set up a Town Deal Board by January 2020, and to develop a Town Investment Plan by summer 2020. The Department intends to determine the amount of investment for each town, and finalise the contents of a Town Deal, based on the strength of the Town Investment Plans.

1.5 This review describes the process followed by the Department to select the 101 towns. The selection process comprised two stages. First, an initial assessment – scoring, ranking, filtering and prioritising – of all 1,082 towns across England by the Department's officials (officials) against a range of criteria. Second, the selection of towns to be invited to bid for Town Deals by ministers using the officials' assessments to guide them. Officials designed a framework for decision-making, intended to support ministers to select towns and record their reasons for selection, recognising that there would be some qualitative judgement in which mix of towns were selected. Officials provided ministers with information on towns in a prioritised and ranked list, and suggestions on other factors they might consider in their selection. Officials later reviewed the ministers' selection of towns against the required tests set out in HM Treasury's *Managing public money*.² The Department published the list of selected towns without the underlying information to support the selection.

¹ Ministry of Housing, Communities & Local Government, *Towns Fund: Prospectus*, November 2019, available at: www.gov.uk/government/publications/towns-fund-prospectus

² HM Treasury, Managing public money, March 2018, available at: www.gov.uk/government/publications/ managing-public-money

1.6 In response to concerns raised in the media, including by some MPs, over the lack of transparency of the Department's process by which it selected the towns invited to bid for funding, we set out in this report the process by which the Department selected the successful towns, the results of the selection process and the rationales given for the selected towns. Our review is factual and does not evaluate the selection process or its outcomes. Our review covers:

- the criteria, process and sources of evidence used by the Department to assess and rank towns (Part Two); and
- the results of the assessments and ranking of towns, which towns were selected and the rationales given for selection (Part Three).

Part Two

The selection process

The selection process for Town Deals

2.1 The Ministry of Housing, Communities & Local Government's (the Department's) officials (officials) assessed there were 541 towns across England potentially eligible for Town Deals. Officials took as the starting point all 1,082 towns across England as designated by the Office for National Statistics (ONS). These were defined as built-up areas with a minimum area of 20 hectares (200,000 m²), with individual settlements separated by at least 200 metres, and with a population between 5,000 and 225,000. Towns do not necessarily mirror established administrative areas, such as local authorities. Officials ranked all towns by income deprivation, an indicator the ONS had estimated for all 1,082 towns and published in July 2019.³ The Department regarded income deprivation as the most relevant of the few town-level indicators available at the time. Officials identified the 541 towns with an income deprivation above the median value as potentially eligible for Town Deals.

2.2 Officials scored and ranked the 541 eligible towns across England using a weighted formula across multiple criteria. In each region of England, officials scored and ranked towns based on a formula that combined scores against seven criteria chosen to reflect local need and growth potential: income deprivation, skills deprivation, productivity, EU Exit exposure, exposure to economic shocks, investment opportunity and alignment to wider government intervention (Figure 1 overleaf). The first four criteria were drawn from official statistics and the remaining three were based on officials' assessments. Officials differentially weighted the separate criteria to give greater significance to those they determined to be based on more robust data at town level geographically.

³ Office for National Statistics, *Understanding towns in England and Wales: an introduction*, July 2019, available at: www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationestimates/articles/ understandingtownsinenglandandwales/anintroduction

Criteria used to assess towns' need and growth potential

Officials combined seven criteria to give an overall score for each town

Metric	Measure	Geography	Sources	Year	Weight
Income deprivation	Income component of the Indices of Multiple Deprivation	Town Level ¹	Ministry of Housing, Communities & Local Government (the Department)/ Office for National Statistics (ONS)	2015	3
Skills deprivation	Proportion of the working-age population with no qualifications at National Vocational Qualification (NVQ) level	Local authority	ONS	2018	1
Productivity	Gross value added per hour worked	NUTS3²	ONS	2017	1
EU Exit exposure	Gross value added of sectors identified as 'at risk' by the Bank of England with respect to a "no deal, no transition" EU Exit ²	NUTS3²	The Department/ ONS/Bank of England	2017	1
Exposure to economic shocks	Significant economic shocks in the town's recent history (qualitative)	Town level	The Department	2019	1
Investment opportunity	Opportunity for investment signalled by significant current or upcoming private investment (qualitative)	Town level	The Department	2019	1
Alignment to wider government intervention	The presence of other government funding or programming with which the Towns Fund could have additionality and synergy (qualitative)	Town level	The Department	2019	2

Notes

1 Office for National Statistics, *Understanding towns in England and Wales: an introduction*, July 2019, available at: www.ons.gov.uk/ peoplepopulationandcommunity/populationandmigration/populationestimates/articles/understandingtownsinenglandandwales/anintroduction.

2 NUTS (*Nomenclature des unités territoriales statistiques*) is a standard for referencing subdivisions of countries for statistical purposes. In England, NUTS3 areas correspond to counties, unitary authorities or districts, or in some cases, groups of these.

3 The sectors identified as most 'at risk' by the Bank of England with respect to a ''no deal, no transition'' EU Exit were: chemicals, food and agriculture, cars and transport goods, and construction.

4 For the qualitative criteria (exposure to economic shocks, investment opportunity and alignment to wider government intervention), each town received a score of 0, 0.5 or 1 on each criterion, before weighting was applied.

5 For the quantitative criteria (income deprivation, skills deprivation, productivity and EU Exit exposure), towns received a score of between 0 and 1, where 1 was assigned to the highest-ranked town and 0 was assigned to the lowest-ranked town, before weighting was applied.

2.3 In addition to these seven criteria, the selection process included a regional element, with the aim of focusing funding on the regions with higher need. A town's prospects are affected by the wider region it sits within. Officials therefore applied a needs-based regional allocation formula which incorporated Local Enterprise Partnership-level (LEP-level) data on: productivity, income, skills, deprivation and rural/urban classification (with rural areas assumed to have greater need). Officials calculated a recommended number of deals, from the planned total of 100 towns, for each of the eight English regions (Figure 2). The Greater London region is excluded because it does not contain towns as defined by the ONS.

Figure 2

Recommended number of towns per region to be invited to bid for Town Deals

Officials recommended how the 100 towns should be distributed across regions

Region	Recommended number of towns			
North West	21			
Yorkshire and the Humber	19			
West Midlands	18			
East Midlands	14			
North East	11			
East of England	6			
South West	6			
South East	5			
Source: Ministry of Housing, Communities & Local Government				

2.4 Officials divided the 541 eligible towns into high-, medium- and low-priority groups.

- **High-priority towns:** The Department placed 40 towns in the high-priority group. Within each region, officials categorised 40% of the number of recommended towns as high priority, so that high-priority towns were spread across the regions in proportion to the total number of recommended towns (Figure 2). These towns were those with the highest scores within each region, scored highly across most criteria, and for which officials found that using different formula weightings resulted in only small changes to their scores and rankings. They were not the 40 towns with the highest scores across the whole of England because the aim was to identify high-priority towns in each region of England.
- **Low-priority towns:** Officials categorised 181 towns as low priority either because they were among the 15% lowest-scoring towns in their region or because they were small (fewer than 15,000 inhabitants, or fewer than 10,000 in the South West region, unless they formed part of a cluster of small towns that made up one economic unit).
- **Medium-priority towns:** Officials designated the remaining 380 towns as medium priority.

2.5 Officials made recommendations to ministers regarding their selection of towns from the three priority groups:

- **High-priority towns:** Officials recommended to ministers that all 40 high-priority towns be selected to bid for funding, and that no additional explanation for their selection was required.
- **Medium-priority towns:** Officials recommended that ministers select up to 60 medium-priority towns, depending on how many low-priority towns they chose, to bring the total number of selected towns to 100 (ministers ultimately selected 101 towns). They were asked to provide a brief rationale for their selection in this category.
- **Low-priority towns:** Rather than ruling them out entirely, officials left it open for ministers to select towns for Town Deals from the group of 181 low-priority towns. Officials recommended that ministers choose relatively few low-priority towns and record a strong rationale for any selected.

2.6 Officials provided ministers with additional suggestions on other factors they might consider in their selection. This included:

- **Disqualifying the largest towns, or towns with a City Deal.** Officials suggested that ministers should consider ruling out places which were in principle eligible to benefit from City Deals (another policy for supporting local growth). Officials provided ministers with a list of the 15 largest towns (as defined by the ONS) to illustrate which ones might be ruled out if the largest towns were disqualified.
- **Clustering towns.** Officials suggested that clusters of small, nearby towns that function as a single place could be offered the opportunity to bid for a single, shared Town Deal.
- Aiming to spread Town Deals across and within LEPs. Officials suggested that ministers might aim for a spread of towns across LEP areas, in addition to the spread of towns across English regions. It also suggested a mixture of larger and smaller towns within each LEP.
- **Consulting with mayors on town selection.** Officials suggested that in metropolitan areas with directly elected mayors, ministers might want to consult with these mayors before settling on their final selection of towns.

Part Three

Outcome of the selection process

Selection decisions by priority group

3.1 Based on the categorisation by the Ministry of Housing, Communities & Local Government's (the Department's) officials, ministers selected towns from all three priority groups. After the Department's officials (officials) had scored, ranked and grouped towns, ministers selected towns to be invited to bid for Town Deals from within all three groups, including 12 from the low-priority group (**Figure 3**). In making the selection, ministers set out the rationale used at a regional level for those within the medium-priority group and at individual town level for the 12 towns that officials scored as being low-priority towns.

Figure 3

Number and proportion of towns selected by ministers from each priority group to be invited to bid for Town Deals

Ministers selected towns across all three priority groups

Group	Number in group	Number selected	Proportion in group selected (%)	
High priority	40	40	100	
Medium priority	318	49	15	
Low priority	183	12	7	
Note				

1 Proportions are rounded to the nearest 1%.

3.2 The additional guidance provided by officials (set out in paragraph 2.6) was used as follows:

• Disqualifying the largest towns, or towns with a City Deal.

The largest towns or towns with a City Deal were not ruled out of the selection process. Of the 15 largest towns in England, 10 were invited to bid for Town Deals. These were: Northampton, Wolverhampton, Bolton, Bournemouth, Norwich, Swindon, Middlesbrough, Milton Keynes, Warrington and Peterborough.

• Clustering towns.

Officials suggested joining certain small towns together to be invited to bid for a single Town Deal. Ministers decided not to do so and all selected towns were invited to bid for Town Deals separately.

• Aiming to spread Town Deals across and within Local Enterprise Partnerships (LEPs).

Ministers selected towns from at least two and up to six LEPs within each region (listed in Figure 6).

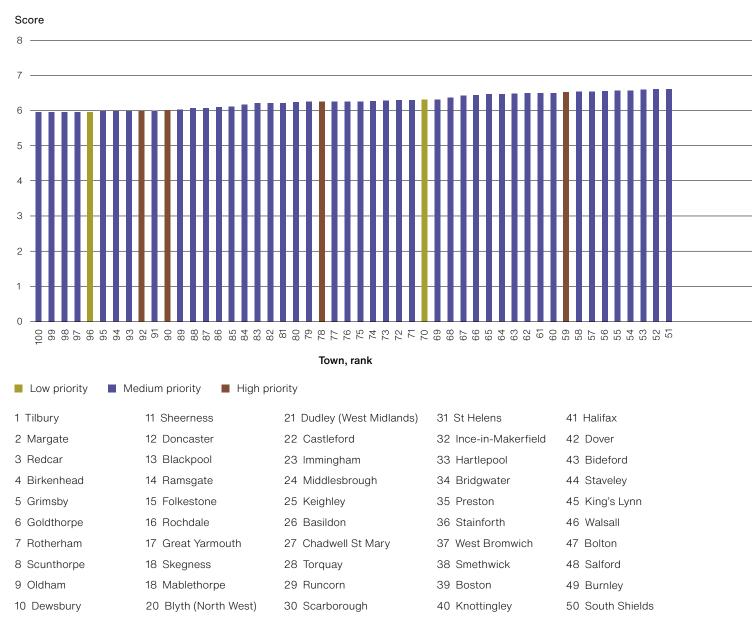
• Consulting with mayors on town selection.

It is not clear whether ministers consulted with mayors when making their selection.

Selection within the high-priority group

3.3 Ministers agreed with the officials' suggestion and selected all 40 towns for Town Deals in the high-priority group. Because the 40 selected towns comprised the highest-scoring towns in their respective regions but not the 40 highest-scoring towns nationally, 49 towns in the medium-priority group had higher scores than the town with the lowest score in the high-priority group – this was Telford, which had the 92nd-highest score nationally (**Figure 4** on pages 14 and 15). Nonetheless, Telford's score was high for its region (the West Midlands, where it had the seventh-highest score among the 55 towns) and – by definition of the high-priority group – it scored higher than all of the medium-priority towns in that region.

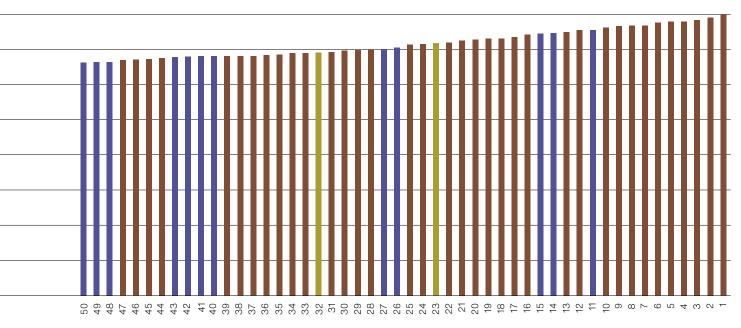
Priority group assignments, made at the regional level, for the 100 highest-scoring towns nationally



The 40 high-priority towns are not the 40 highest-scoring towns nationally, to ensure a regional spread

Note

1 'Score' denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria that were intended to capture each town's level of need and growth potential.



Town, rank

51 Heywood	61 Mansfield	71 Penzance	81 Widnes	91 Farnworth
52 Wombwell	62 Barnstaple	72 Carlisle	82 Moorends	92 Telford
53 Goole	63 Barnsley	73 Wellingborough	83 Mexborough	93 Radcliffe
54 Sunderland	64 Nelson (North West)	74 Brixham	84 Church	94 Chesterfield
55 South Elmsall	65 Huddersfield	75 Upton (Yorkshire	85 Batley	95 Kidderminster
56 Middleton (North West)	66 Blackburn	and the Humber)	86 Paignton	96 Berwick-upon-Tweed
57 Brierfield	67 Bootle	76 Bodmin	87 Northampton	97 Failsworth
58 Stockton-on-Tees	68 Barrow-in-Furness,	77 Thurnscoe	88 Cleethorpes	97 Chadderton
59 Burton upon Trent	69 Winsford (North West)	78 Lowestoft	89 Ellesmere Port	99 South Ockendon

- 60 Gainsborough
- 70 Platt Bridge
- I (I)
- 79 Camborne
- 80 Luton

- 90 Hereford 100 Bishop Auckland

- don

Selection within the medium-priority group

3.4 Ministers selected 49 towns from the 318 towns that comprised the medium-priority group. Ministers chose towns with a wide range of scores across this group – they did not just select the towns with the highest scores against the Department's criteria (Figure 5 on pages 18, 19 and 20). Towns selected by ministers have a range of individual characteristics not necessarily captured in the Department's scoring process, such as being a coastal town, or being geographically spread across a region or LEPs. Figure 6 on pages 22 and 23 presents the rationales provided by ministers for their selection of towns across each region.

Selection within the low-priority group

3.5 Ministers selected 12 towns for Town Deals from the 183 towns in the low-priority group. Ministers chose towns with a wide range of scores, not just those towns in this group with the highest scores (Figure 7 on pages 24, 25 and 26). The lowest-scoring town selected for a Town Deal was Cheadle, which had the seventh-lowest score out of the 541 assessed by officials. When selecting towns from the low-priority group, ministers provided their rationales for each of the 12 towns selected (Figure 8 on pages 27 and 28). The reasons given were varied and included criteria that were not used by officials to score the towns, for example poor transport links. A recurring reason ministers gave for selection was a town's potential for investment or growth.

3.6 Officials reviewed ministers' overall selection of towns, concluding it met the tests for HM Treasury's *Managing public money.*⁴ Officials acknowledged that the scoring of each town was designed as a guide for ministers and was not the only way to assess eligibility. Officials recognised that some towns would be in similar situations, and a degree of qualitative judgement between picking towns with similar characteristics was inevitable. Ministers' selections resulted in towns being selected with lower scores than some other towns that were not selected. Officials concluded that the overall selection was acceptable because ministers had selected all 40 high-priority towns and provided a rationale for each of the towns selected from the medium- and low-priority groups.

⁴ HM Treasury, *Managing public money*, March 2018, available at: www.gov.uk/government/publications/ managing-public-money

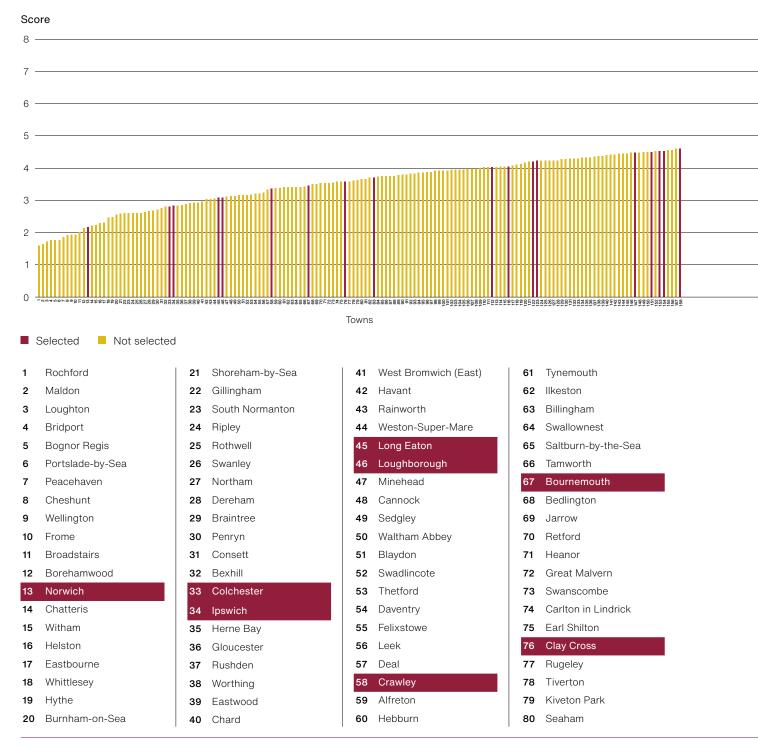
Distribution of selected towns across regions

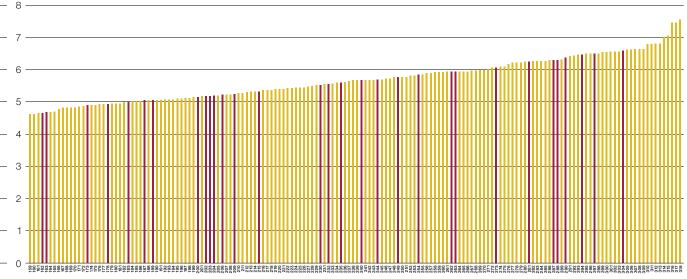
3.7 Ministers deviated from the recommended numbers of Town Deals per region, but within a tolerance which officials decided was acceptable. Officials analysed whether the average score for the selected towns deviated significantly from the average expected if ministers had stuck to the recommended numbers of towns per region. Officials concluded that the selection had little impact on overall average score. They also determined that the spread of towns across regions led to a regional distribution of funding that was focused on the regions with higher need, as intended, and was therefore acceptable (Figure 9 on page 29). The distribution of towns across England is shown in Figure 10 on pages 30 and 31.

3.8 Figures 11 to 18 on pages 32 to 40 present the selected towns, and those not selected, within each region. The figures present the towns ordered by score and arranged in the priority groups. A web-only appendix available on the National Audit Office's website presents for all towns the component scores against the Department's criteria, overall scores and rankings, grouped by region.⁵

Towns in the medium-priority group selected/not selected by ministers to be invited to bid for Town Deals, ordered by score

Ministers selected towns with a wide range of scores across the medium-priority group





101 Gorleston-on-Sea

103 North Wingfield

102 Coalville

104 Cinderford

106 Banbury

108 Dunstable

110 Rochester

111 Stretford

112 Warrington

115 Lancaster

116 Millom

117 Dawlish

118 Bedworth

120 Hucknall

119 Newton Abbot

113 North Walney114 Crosby

109 Crook

105 Spennymoor

107 Newton Aycliffe

82 Harwich

- 83 Swindon84 Louth
- 85 Mansfield Woodhouse
- 86 Rawtenstall
- 87 Measham
- 88 Swinton
- 89 Brotton
- 90 Brownhills
- 91 Wallsend
- 92 Cleveleys
- 93 Skelton (North East)
- 94 Glossop
- 95 Bolsover
- 96 Egremont
- 97 March
- **98** Dinnington (Yorkshire and the Humber)
- 99 Clayton-le-Moors
- , ...
- 100 Great Harwood

121	Stanley	141	Hori
122	Truro	142	Nori
123	Thornaby-on-Tees	143	New
124	Clifton (East Midlands)	144	Hale
125	Newport (Isle of Wight)	145	Sud
126	Aldridge	146	Ash
127	Kettering	147	Clea
128	Westhoughton	148	Wec
129	Stourbridge	149	Teig
130	Ashington (North East)	150	Gol
131	Rishton	151	Kids
132	Irlam	152	Clov
133	Shildon	153	Wor
134	Faversham	154	Bed
135	Ashton-in-Makerfield	155	Wey
136	Shirebrook	156	Shre
137	Canvey Island	157	Filey
138	Skelmersdale	158	Kirk
139	llfracombe	159	Herr
140	Creswell	160	Rom

141	Hornsea
142	Normanton
143	New Ollerton
144	Halesowen
145	Sudbury
146	Ashford (South East)
147	Cleator Moor
148	Wednesfield
149	Teignmouth
150	Golborne
151	Kidsgrove
	Kidsgrove Clowne
152	-
152 153	Clowne
152 153	Clowne Worcester Bedford
152 153 154	Clowne Worcester Bedford Weymouth
152 153 154 155 156	Clowne Worcester Bedford Weymouth
152 153 154 155 156 157	Clowne Worcester Bedford Weymouth Shrewsbury
152 153 154 155 156 157 158	Clowne Worcester Bedford Weymouth Shrewsbury Filey

Figure 5 continued

Towns in the medium-priority group selected/not selected by ministers to be invited to bid for Town Deals, ordered by score

161 East Cowes	201 Yeovil	241 Bridlington	281 Camborne
162 Stevenage	202 Darlington	242 Rawmarsh	282 Thurnscoe
163 Sutton in Ashfield	203 Whitby	243 Newton-le-Willows	283 Bodmin
164 Wigan	204 Peterborough	244 Lincoln	284 Upton (Yorkshire and
165 Stalybridge	205 Wath upon Dearne	245 Gateshead	the Humber)
166 Ryde	206 Workington	246 Thorne	285 Brixham
167 Peterlee	207 Hindley	247 Newquay	286 Wellingborough
168 Bacup	208 Stockport	248 Fleetwood	287 Carlisle
169 Dukinfield	209 Harlow	249 Darwen	288 Penzance
170 Worksop	210 Bury	250 Bolton Upon Dearne	289 Winsford (North We
171 Heysham	211 Prescot	251 Wisbech	290 Barrow-in-Furness
172 Bentley	212 Litherland	252 Accrington	291 Bootle
173 Bloxwich	213 Darlaston	253 Minster (South East)	292 Blackburn
174 Falmouth	214 Tipton	254 Crewe	293 Huddersfield
175 Willenhall	215 Milton Keynes	255 Droylsden	294 Nelson (North West)
176 Houghton Regis	216 Thurcroft	256 Bilston	295 Barnsley
177 Gravesend	217 Bircotes	257 Redruth	296 Barnstaple
178 Wakefield	218 Whitehaven	258 Brierley Hill	297 Mansfield
179 Hyde (North West)	219 Atherton	259 Withernsea	298 Gainsborough
180 Dunscroft	220 Bletchley	260 Colne	299 Stockton-on-Tees
181 Denton	221 Grantham	261 Morecambe	300 Brierfield
82 St Austell	222 Clacton-on-Sea	262 Rowley Regis	301 Middleton (North We
183 Hastings	223 Kirkby	263 Bishop Auckland	302 South Elmsall
184 Brigg	224 Southend-on-Sea	264 South Ockendon	303 Sunderland
185 Haydock	225 Sittingbourne	265 Chadderton	304 Goole
186 Pontefract	226 Whitefield	266 Failsworth	305 Wombwell
187 Shipley	227 Adwick le Street	267 Kidderminster	306 Heywood
188 South Kirkby	228 Shaw (North West)	268 Chesterfield	307 South Shields
189 Newcastle-under-Lyme	229 Maryport	269 Radcliffe	308 Burnley
190 Maltby	230 Newark-on-Trent	270 Farnworth	309 Salford
191 Milnrow	231 Hoyland	271 Ellesmere Port	310 Bideford
192 Slough	232 Nuneaton	272 Cleethorpes	311 Dover
193 Oldbury (West Midlands)	233 Wallasey	273 Northampton	312 Halifax
194 Selby	234 Conisbrough	274 Paignton	313 Knottingley
195 Eccles	235 Corby	275 Batley	314 Chadwell St Mary
196 Coseley	236 Taunton	276 Church	315 Basildon
197 Chatham	237 Croesowallt	277 Mexborough	316 Folkestone
198 Wednesbury	238 Ashton-under-Lyne	278 Moorends	317 Ramsgate
199 Horwich	239 Northfleet	279 Widnes	318 Sheerness
200 Grays	240 Wolverhampton	280 Luton	

Note

1 'Score' denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria that were intended to capture each town's level of need and growth potential.

Source: National Audit Office analysis of Ministry of Housing, Communities & Local Government data

Figure 6 overleaf

Officials' record of ministers' rationales for selecting towns from the medium-priority group to be invited to bid for Town Deals, by region

Ministers considered additional characteristics to those used in the officials' scoring process

Region	Rationale
East Midlands	These are spread across the region and include towns in the Local Enterprise Partnership (LEP) areas of South East Midlands, Greater Lincolnshire, Derby, Derbyshire, Nottingham and Nottinghamshire and Leicester and Leicestershire.
	Towns that have been selected include coastal towns such as Skegness, rural towns such as Newark-on-Trent and post-industrial towns such as Long Eaton. The towns also range in size: the smallest Mablethorpe (12,500 inhabitants) and the largest is Lincoln (100,000).
	More specifically, both Skegness and Boston also score very highly on Office for National Statistics (ONS) deprivation metrics and have faced significant demographic change in recent years. Kirkby-in-Ashfield, Sutton-in-Ashfield and Mansfield are all ex-mining towns and steel towns. Corby is undegoing significant change due to the declining steel industry. Clay Cross is in the 10% most deprived towns in England according to the ONS.
East of England	Towns have been selected from the New Anglia, Hertfordshire and Greater Cambridge and Greater Peterborough LEPs. These include urban centres with populations of more than 140,000 (Norwich, Peterborough and Ipswich), which are economic hubs serving a wider area with a strong track record of local partnerships and working with government on local growth investment. Also included are medium-sized coastal and often rural towns (Great Yarmouth, Lowestoft, King's Lynn), some of which have significant deprivation issues (for example, Great Yarmouth is in the 90 th percentile of towns by the Index of Multiple Deprivation (IMD) measure of deprivation). In addition, area-led intelligence has highlighted significant growth opportunities in these towns, including in the energy sector (Great Yarmouth and Lowestoft). Many areas have complementary investment programmes (for example, Enterprise Zone in Lowestoft).
North East	The North East selection includes a mix of towns from the Tees Valley LEP and the North East LEP. The towns chosen include Middlesbrough and Hartlepool, the two most deprived towns in the Tees Valley. Many of the towns are post-industrial towns that lie along the North East coast; these vary in size, from smaller towns, such as Blyth, to larger towns, such as Middlesbrough. As well as the post-industrial coastal towns, the North East selection also includes inland towns that are facing similar challenges, such as the rural town of Bishop Auckland that displays high levels of income deprivation. Towns selected range in size, from 25,000 inhabitants (Thornaby-on-Tees) to 175,000 (Middlesbrough).
North West	The selection is across the LEP areas of Greater Manchester, Liverpool City Region, Cheshire and Warrington, Lancashire and Cumbria. There are towns in both rural (for example, Workington) and strategic centres within wider urban areas (for example, Oldham). The towns selected cover a range of sizes, the smallest (Millom) has a population of 6,000 and the largest (Bolton) has a population of 195,000.
	A number of post-industrial towns (for example, Leyland, Crewe) and coastal towns (for example, Workington, Barrow-in-Furness) have been selected, reflecting the heritage and economic assets of the region. This will also support port towns and towns critical for key sectors, for example, nuclear.
	A number of towns in the region with significant deprivation and skills constraints are included, including Oldham, Rochdale, Blackpool and Runcorn. Some towns have recently experienced shocks, for example, in Rochdale.
South East	Towns have been selected in the South East and Coast to Capital LEPs. This includes coastal towns such as Hastings, Margate and Grays, some of which have significant issues with deprivation. Also included are larger towns with significance for their sub-region and growth opportunities (for example, Crawley, Harlow, Colchester). Many towns have significant issues with skills. The towns selected in the South East range in size, the smallest has a population of 12,500 (Tilbury) and the largest has a population of 120,000 (Colchester).

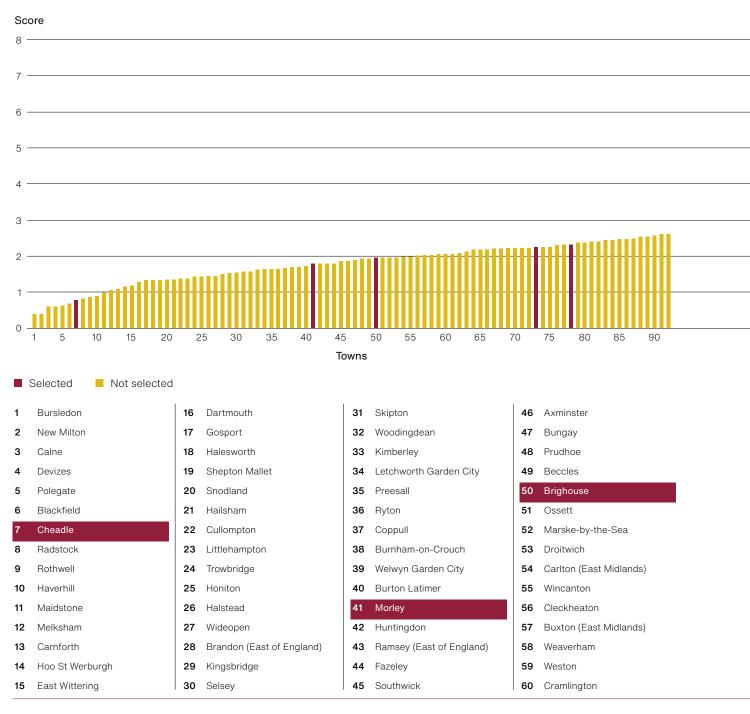
Figure 6 continued

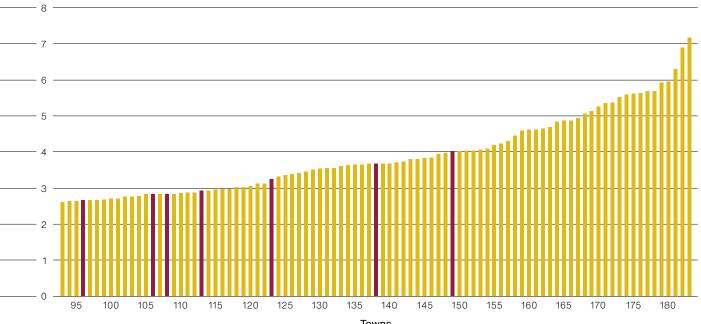
Officials' record of ministers' rationales for selecting towns from the medium-priority group to be invited to bid for Town Deals, by region

Region	Rationale		
South West	Towns have been selected from Cornwall and the Isles of Scilly, Heart of the South West, Dorset and Swindon and Wiltshire LEPs. Towns in the South West are a mixture of sub-regional centres with populations of 180,000+ (for example, Bournemouth, Swindon) as well as small or medium-sized (8,500-49,000) rural/ coastal or in some way peripheral towns (for example, Bridgwater, Penzance), reflecting growth opportunities and economic challenges in the region. Swindon is experiencing highly publicised shocks relating to an industrial plant. Some areas have high levels of income deprivation and there are significant productivity issues across many towns selected for the region, reflecting significant issues, for example, in Cornwall.		
West Midlands	The selection covers a broad geographic scope including towns in the Black Country, the Marches, Stoke-on-Trent and Staffordshire, Coventry and Warwickshire, Worcestershire, and Birmingham and Solihull LEP areas.		
	Towns range in size from a population of approximately 19,000 (West Bromwich) to 210,000 (Wolverhampton).		
	The West Midlands towns selected also reflect a range of typologies. Newcastle under Lyme is an ex-industrial town, Telford has strong economic opportunities, Hereford is a market town and others such as Walsall and Worcester fall into the West Midlands City Region and have strong potential. Dudley, Walsall, Wolverhampton, Rowley Regis, Bloxwich and Smethwick all fall into the top towns in terms of the Index of Multiple Deprivation measure of income deprivation.		
Yorkshire and the Humber	Towns have been selected in Yorkshire and the Humber across Leeds City Region, Sheffield City Region and York, North Yorkshire and East Riding LEP areas. Towns range in size from Goldthorpe and Stainforth, which both have a population of approximately 6,000, to Rotherham which has a population of 110,000. Yorkshire and the Humber has suffered significantly from industrial decline and as a result the region includes towns which score very highly in terms of the Index of Multiple Deprivation measure of income deprivation including Rotherham. Coastal towns have also been selected, including Scarborough and Whitby.		
Source: Ministry of Housing, Communities & Local Covernment			

Towns in the low-priority group selected/not selected by ministers to be invited to bid for Town Deals, ordered by score

Ministers selected 12 towns in the low-priority group across a wide range of scores





-	Τо	٨/	ne
	10	••	110

		1					
61	Broseley	76	Okehampton	90	Great Torrington	105	Ross-on-Wye
62	Long Sutton (East Midlands)	77	New Romney	91	Chester-le-Street	106	St Ives (South West)
63	Fakenham	78	Stapleford	92	Elland	107	Wigton
64	Longbenton	79	Whitburn	93	South Molton	108	Todmorden
65	Arnold	80	Eckington	94	Haslingden	109	Totnes
66	Caister-on-Sea	81	Biddulph	95	Torpoint	110	Rowlands Gill
67	Coleford	82	Wadebridge	96	Stocksbridge	111	Whitworth
68	Guisborough	83	Downham Market	97	Washington	112	Lydney
69	Coningsby Airfield	84	Diss	98	Littleport	113	Leyland
70	Kingswinford	85	Atherstone	99	Walkden	114	Sandy
71	Ruskington	86	Thornton (Yorkshire and	100	Pershore	115	Fence Houses
72	Wem		the Humber)	101	Ludlow	116	Liversedge
73	Redditch	87	Hemsby	102	Hunstanton	117	Brandon (North East)
74	Stourport-on-Severn	88	Market Drayton	103	Horncastle	118	Houghton-le-Spring
75	Irthlingborough	89	Kempston	104	Bebington	119	Selston

Figure 7 continued

Towns in the low-priority group selected/not selected by ministers to be invited to bid for Town Deals, ordered by score

120 North Walsham	140 Oswaldtwistle	160 Leominster	179 Liskeard
121 Chorley	141 Walton-on-the-Naze	161 Newbiggin-by-the-Sea	180 Berwick-upon-Tweed
122 Norton Canes	142 Freshwater	162 Sandown	181 Platt Bridge
123 Glastonbury	143 Throckley	163 Ventnor	182 Ince-in-Makerfield
124 Dudley (North East)	144 Dodworth	164 Partington	183 Immingham
125 Stakeford	145 Easington (North East)	165 Cudworth	
126 Cromer	146 Whitchurch (West Midlands)	166 Royston	
127 St Blazey	147 Seaton Delaval	167 Blackheath	
128 Wingate	148 Alnwick	168 Leiston	
129 Heckmondwike	149 Newhaven	169 Hemsworth	
130 Looe	150 Bude	170 Barton-upon-Humber	
131 Sale	151 Mossley	171 Market Warsop	
132 Faringdon			
<u>-</u>	152 Armthorpe	172 New Rossington	
133 Swaffham	152 Armthorpe153 Annfield Plain	172 New Rossington173 Holbeach	
5	·	5	
133 Swaffham	153 Annfield Plain	173 Holbeach	
133 Swaffham 134 Chester	153 Annfield Plain 154 Launceston	173 Holbeach 174 Askern	
133 Swaffham134 Chester135 Murton (North East)	153 Annfield Plain154 Launceston155 Ferryhill	 173 Holbeach 174 Askern 175 Kearsley 176 Worsbrough 177 Featherstone (Yorkshire 	
 133 Swaffham 134 Chester 135 Murton (North East) 136 Pelton 	153 Annfield Plain154 Launceston155 Ferryhill156 Ryhill	173 Holbeach174 Askern175 Kearsley176 Worsbrough	

Note

1 'Score' denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria that were intended to capture each town's level of need and growth potential.

Source: National Audit Office analysis of Ministry of Housing, Communities & Local Government data

Officials' record of ministers' rationales for selecting towns from the low-priority group to be invited to bid for Town Deals

Ministers provided their rationales for each of the 12 towns selected

Town	Rationale
Cheadle, North West	Cheadle is strategically located between Stockport and Manchester Airport, with strong motorway links to relevant job opportunities and a new link dual carriageway. The area is part of Stockport Borough Council, which is looking to set up a Mayoral Development Corporation. Transport improvements in nearby Cheadle Hulme have primed the area for investment. The town ranks in the top half of the 541 towns for Index of Multiple Deprivation deprivation.
Leyland, North West	Preston is the next nearest urban area. The local bus company which serviced the area ceased trading in 2015, however Stagecoach Merseyside & South Lancashire has taken over a single route (route 111). The area scores relatively poorly in productivity and has a relatively high 'exposure to EU Exit' value.
Southport, North West	The area scores highly in the Index of Multiple Deprivation, and has been identified as an area with opportunity for investment and closely aligned to the priorities of the Fund. This area has been particularly struck by timetabling changes to Northern Trains. Is part of the area's Local Industrial Strategy for improvements to the area's digital infrastructure network.
Brighouse, Yorkshire and the Humber	The area has recently suffered an economic shock when a manufacturer went into administration. The company had a longstanding heritage in the local community and 313 local jobs were lost as a result of the company folding. The town scores in the bottom 28 th percentile for productivity. The town and surrounding area have struggled to unlock its potential.
Morley, Yorkshire and the Humber	Morley is looking to invest in its transport hubs and is seen as an area with investment opportunities. The wider area around the town also suffers from low productivity and is at risk of potential economic 'shocks'.
Stocksbridge, Yorkshire and the Humber	Its economy is dominated by the steel sector, which has experienced various periods of growth and decline over past decades; however, the current challenges facing the steel industry stand Stocksbridge out as a potentially vulnerable economy. Added to this, the town displays low household incomes and high levels of deprivation. The town has been identified by Sheffield City Region and City Council as a "priority" and the City Council has submitted a Future High Streets Fund bid in the past.
Todmorden, Yorkshire and the Humber	Todmorden has severe pockets of deprivation. It has been economically reliant on heavy industry, heavily reliant on the cotton spinning and weaving industry, yet its industrial base is now much reduced and primarily operates as a commuter town for people working in surrounding cities including Manchester, Leeds and Bradford. There are regeneration opportunities for Todmorden which may help it build an economic base of its own. Affordable housing is a significant issue with limited land available for building.
Stapleford, East Midlands	The area has a relatively high level of EU Exit shock exposure. It is part of South Nottinghamshire, which has no other towns in the list, and helps a geographical spread across the Derbyshire and Nottinghamshire area.
Redditch, West Midlands	In recent years the town centre has experienced decline and would benefit from regeneration. The town was previously an industrial centre, with strong historical links to manufacturing. Redditch's economy is facing a higher-than-average risk from EU Exit, as a result of the sectors that make up the broader NUTS3 economy it lies in. The town also faces a productivity challenge, with lower than average GVA (Gross value added) per hour worked compared to the 541 towns that were chosen from.

Figure 8 continued

Officials' record of ministers' rationales for selecting towns from the low-priority group to be invited to bid for Town Deals

Town	Rationale
Newhaven, South East	Newhaven has suffered from longstanding deprivation and is in the 25%-highest towns in terms of income deprivation. It is an urban area but has significant rural pockets and is coastal. Successful development of Newhaven would help relieve pressure on Brighton's housing and employment. It has an enterprise zone and received investment from the High Streets Fund and therefore demonstrates strong potential.
St Ives, South West	Cornwall as a county faces low productivity, in particular for coastal areas. Cornwall's economy is also expected to have fairly significant exposure to EU Exit. There are growth opportunities for the sub-region in St Ives, for example, arising from investment related to the Tate gallery.
Glastonbury, South West	The town scores relatively poorly in productivity, EU Exit exposure, and the Index of Multiple Deprivation income deprivation metrics. The nearest transport links for the town are Castle Cary railway which has no direct bus links to the town.
Note	

1 NUTS (Nomenclature des unités territoriales statistiques) is a standard for referencing subdivisions of countries for statistical purposes. In England, NUTS3 areas correspond to counties, unitary authorities or districts, or in some cases, groups of these.

Recommended and actual number of towns per region selected by ministers to be invited to bid for Town Deals

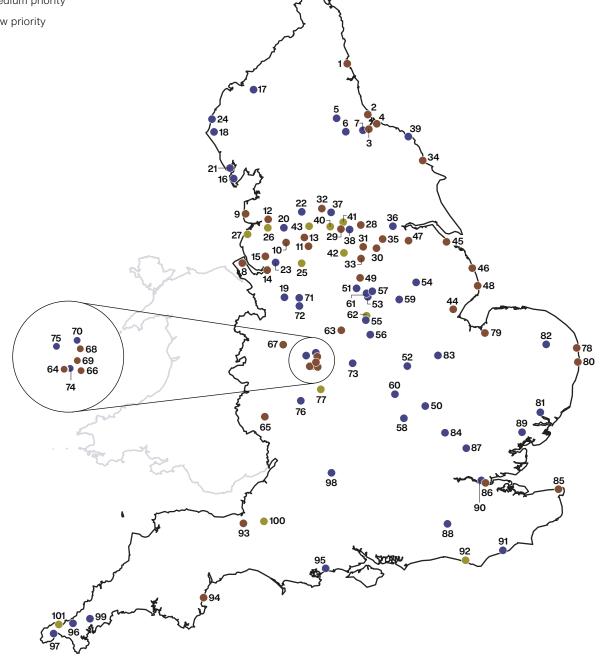
The actual number of towns selected per region was deemed acceptable by officials

Region	Recommended number of towns	Selected number of towns	Difference
North West	21	20	-1
Yorkshire and the Humber	19	16	-3
West Midlands	18	15	-3
East Midlands	14	19	+5
North East	11	7	-4
East of England	6	7	+1
South West	6	9	+3
South East	5	8	+3
Total	100	101	

Distribution of towns across England selected by ministers to be invited to bid for Town Deals

Towns selected for the Towns Fund by priority rating

- High priority
- Medium priority
- Low priority •



Note

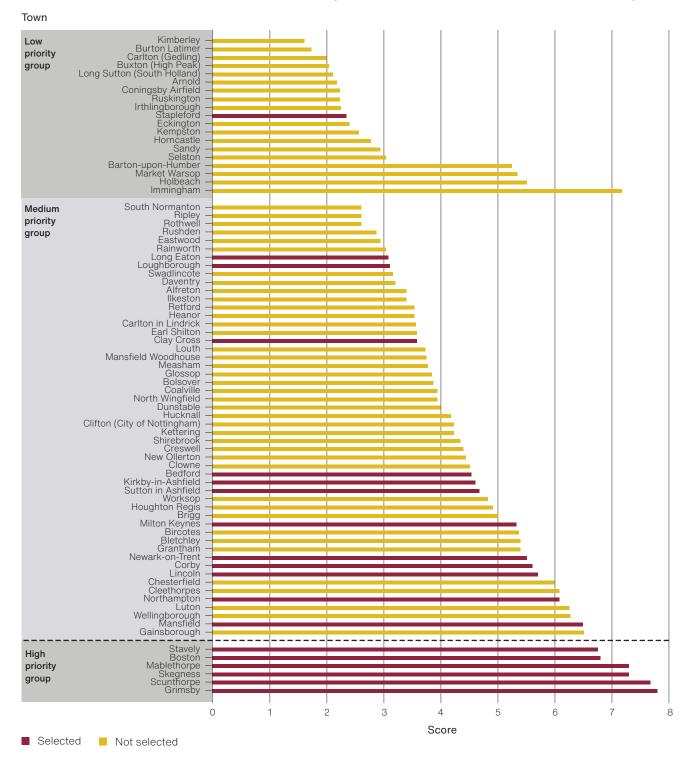
1 The towns were classified into regions of England by the Department.

1 North East				3
High Priority	1	Blyth		Me
	2	Hartlepool		Pric
	3	Middlesbrough		
	4	Redcar		
Medium	5	Bishop Auckland		Lov
Priority	6	Darlington		
	7	Thornaby-on-Tees		
2 North Wes	t			
High Priority	8	Birkenhead		4
	9	Blackpool		Hig
	10	Bolton		
	11	Oldham		
	12	Preston		
	13	Rochdale		
	14	Runcorn		
	15	St Helens		Me
Medium	16	Barrow-in-Furness		Pric
Priority	17	Carlisle		
	18	Cleator Moor		
	19	Crewe		
	20	Darwen		
	21	Millom		
	22	Nelson		
	23	Warrington		
	24	Workington		
Low Priority	25	Cheadle		
	26	Leyland		
	27	Southport		Lov
3 Yorkshire a	nd th	e Humber		6
High Priority	28	Castleford	- 1	Hig
	29	Dewsbury		
	30	Doncaster		
	31	Goldthorpe		
	32	Keighley		
	33	Rotherham		
	34	Scarborough		
	35	Stainforth		

3 Yorkshire a	nd th	e Humber continued
Medium	36	Goole
Priority	37	Shipley
	38	Wakefield
	39	Whitby
Low Priority	40	Brighouse
	41	Morley
	42	Stocksbridge
	43	Todmorden
East Midlar	ıds	
High Priority	44	Boston
	45	Grimsby
	46	Mablethorpe
	47	Scunthorpe
	48	Skegness
	49	Staveley
Medium	50	Bedford
Priority	51	Clay Cross
	52	Corby
	53	Kirkby-in-Ashfield
	54	Lincoln
	55	Long Eaton
	56	Loughborough
	57	Mansfield
	58	Milton Keynes
	59	Newark-on-Trent
	60	Northampton
	61	Sutton in Ashfield
Low Priority	62	Stapleford
5 West Midla	nds	
High Priority	63	Burton upon Trent
	64	Dudley
	65	Hereford
	66	Smethwick
	67	Telford
	68	Walsall
	69	West Bromwich

5 West Midla	nds co	ontinued
Medium	70	Bloxwich
Priority	71	Kidsgrove
	72	Newcastle- under-Lyme
	73	Nuneaton
	74	Rowley Regis
	75	Wolverhampton
	76	Worcester
Low Priority	77	Redditch
6 East of Eng	gland	
High Priority	78	Great Yarmouth
	79	King's Lynn
	80	Lowestoft
Medium	81	Ipswich
Priority	82	Norwich
	83	Peterborough
	84	Stevenage
O South East	:	
High Priority	85	Margate
	86	Tilbury
Medium	87	Harlow
Priority	88	Crawley
	89	Colchester
	90	Grays
	91	Hastings
Low Priority	92	Newhaven
8 South Wes	t	
High Priority	93	Bridgwater
	94	Torquay
Medium	95	Bournemouth
Priority	96	Camborne
	97	Penzance
	98	Swindon
	99	Truro
Low Priority	100	Glastonbury

East Midlands: towns selected/not selected by ministers to bid for Town Deals, ordered by score



Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

East of England: towns selected/not selected by ministers to bid for Town Deals, ordered by score

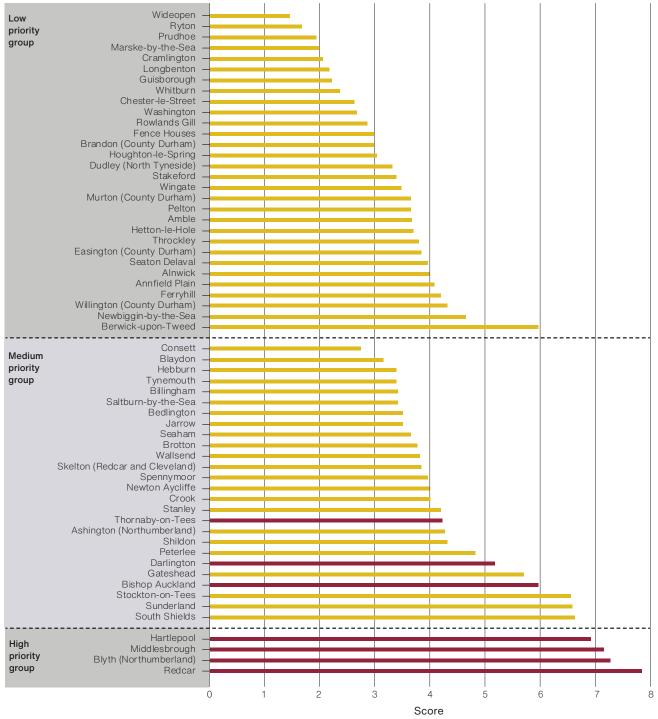
Town

Low	Haverhill	-						
priority	Halesworth	-						
group	Brandon (Forest Heath)	-						
	Letchworth Garden City	-						
	Welwyn Garden City							
	Huntingdon							
	Ramsey (Huntingdonshire)							
	Bungay							
	Beccles							
	Fakenham							
	Caister-on-Sea							
	Downham Market							
	Downham Market							
	Hemsby							
	Littleport							
	Hunstanton							
	North Walsham							
	Cromer							
	Swaffham							
	Leiston							
								+
/ledium	Cheshunt							
riority roup	Borehamwood							
Toup	Norwich							
	Chatteris							
	Whittlesey							
	Dereham							
	Ipswich							
	Thetford							
	Felixstowe							
	Waltham Cross							
	March	-						
	Gorleston-on-Sea	-						
	Sudbury	-						
	Hemel Hempstead	-						
	Stevenage	-						
	Peterborough	-						
	Wisbech							
								+
ligh	Lowestoft	_						
priority	King's Lynn							
group	Great Yarmouth							
		0	1 2	3	4	5	6	7

Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

North East: towns selected/not selected by ministers to bid for Town Deals, ordered by score



Selected Not selected

Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

North West: towns selected/not selected by ministers to bid for Town Deals, ordered by score Town

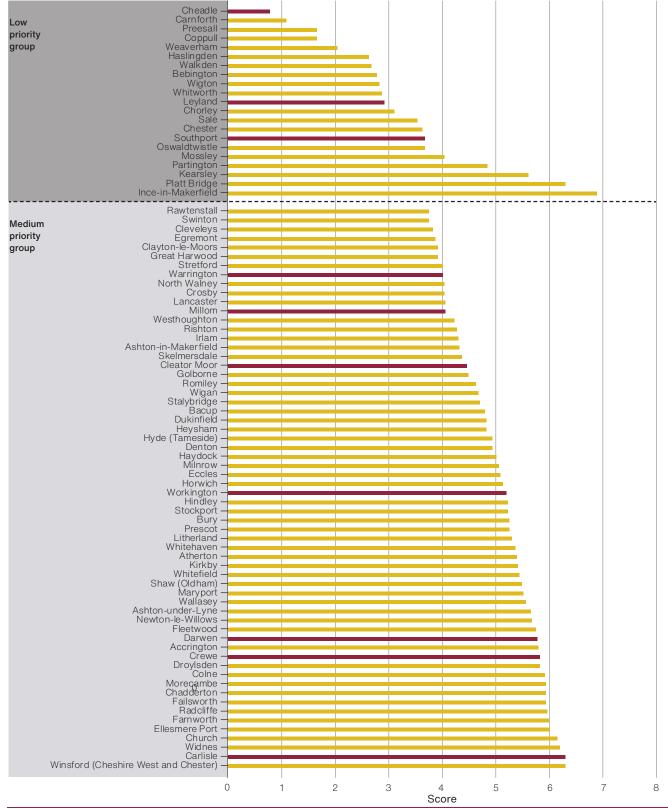
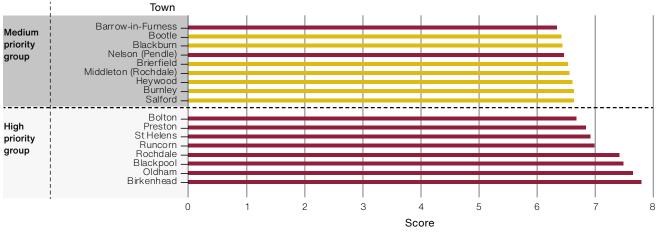


Figure 14 continued

North West: towns selected/not selected by ministers to bid for Town Deals, ordered by score

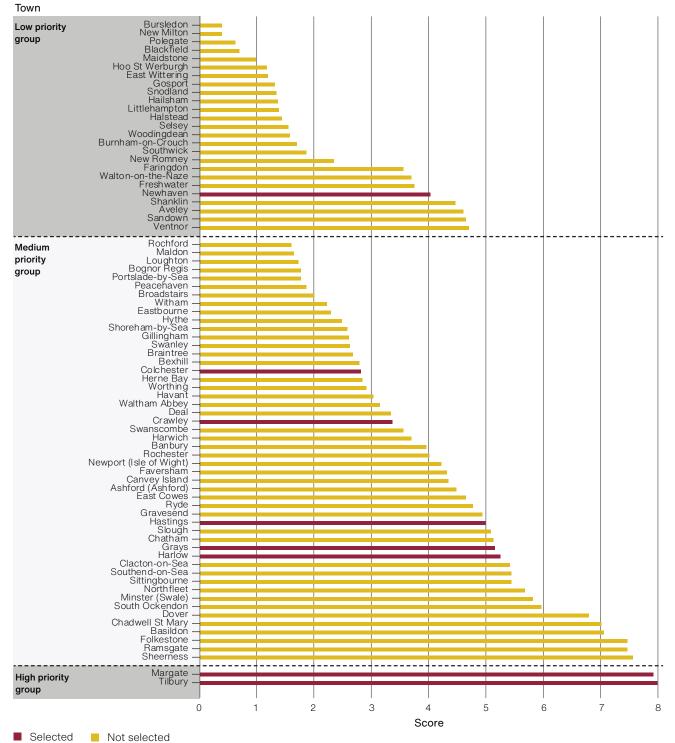


Selected Not selected

Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

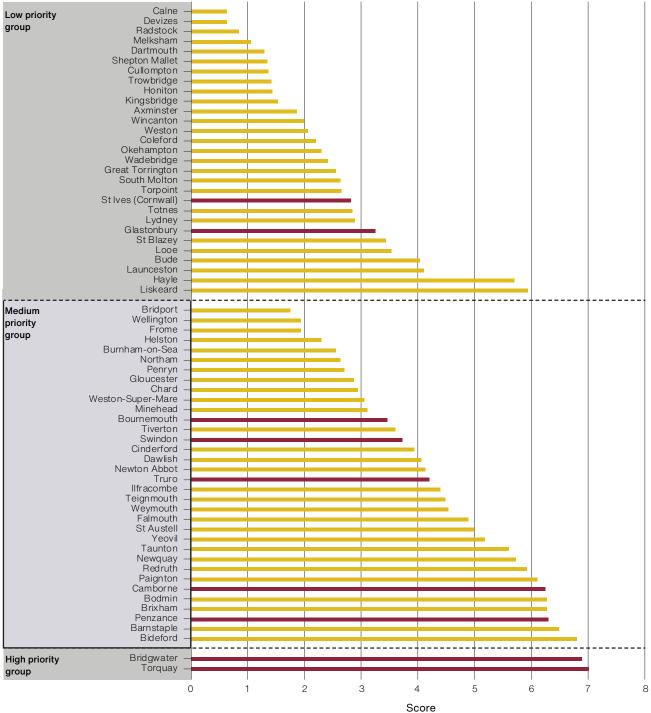
South East: towns selected/not selected by ministers to bid for Town Deals, ordered by score



Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

South West: towns selected/not selected by ministers to bid for Town Deals, ordered by score Town



Selected Not selected

Note

"Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were 1 intended to capture each town's level of need and growth potential.

West Midlands: towns selected/not selected by ministers to bid for Town Deals, ordered by score

Town

Town									
	Fazeley				1	1			
Low	Droitwich								
oriority									
roup	Broseley		Ì	+					
	Kingswinford		Ì						
	Wem			-					
	Redditch	-							
	Stourport-on-Severn	-							
	Biddulph								
	Atherstone								
	Market Drayton								
	Pershore								
	Ludlow								
	Ross-on-Wye	-							
	Norton Canes				-				
	Whitchurch (Shropshire)	-							
	Leominster								
	Blackheath								
/ledium	West Bromwich (East)								
oriority	Cannock								
jroup	Sedgley								
	Leek								
	Tamworth								
	Great Malvern	-							
	Rugeley	_							
	Brownhills	_							
	Bedworth								
	Aldridge								
	Stourbridge	-		1	1				
	Halesowen	-							
	Wednesfield	-							
	Kidsgrove	-							
	Worcester	-							
	Shrewsbury	_							
	Bloxwich								
	Willenhall								
	Newcastle-under-Lyme								
	Oldbury (Sandwell)								
	Coseley			1		1			
	Wednesbury								
	Darlaston	-	1		Ì				
	Tipton	-	-						
	Nuneaton	-			l T	1			
	Croesowallt		1		1	1			
	Wolverhampton				ļ	<u> </u>			
	Bilston								
	Brierley Hill								
	Rowley Regis								
	Kidderminster	-					1		
			-	-	·	+		+	+
ligh	Telford	-			1		1		
riority	Hereford	_	1		1				
	Burton upon Trent								
roup	Walsall								
	Smethwick					Í		1	
	West Bromwich	-							
	Dudley (Dudley)	-					1	1	
			I	1	1	I	I	I	
		0	1	2	3.	4 5	5 6	5	7
Selecte	ed 📃 Not selected				Sc	ore			
nte									

Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

Yorkshire and the Humber: towns selected/not selected by ministers to bid for Town Deals, ordered by score

Town

or Bothwell All										
protects and a second s	Low									
proup Brollouide Cleckteston Cleckteston Cleckteston Stocksfridge Liversedge Ammbroge Ammbroge Ammbroge Cadwarth Cud		Skipton	-							
Costatt		Morley	-							
Cleckheaton Cleckheaton Stookshrdig Stookshrdig Dodwoth Luersedge Dodwoth Cudwoth Cudw	noup	Brignouse	-							
Thornton (Bradford) Stokethold Participants of the second										
Eland		Thernton (Brodford)								
Stockbridge Tudmorden Litersedge Armithorpe Ryhill Cudworth Armithorpe Ryhill Cudworth Revorth New Rossington Worsbrough Featherstone (Wackfield) Normanton Normanton Filey South Kirkby South Kirkby South Kirkby Wath uson Dearte Thur colt Pontefaat Status Status Status South Kirkby South Kirkby So		Fllord								
Indemorden		Stocksbridge								
Liversedge Bodiwords Bodiwords Bodiwords Ryhill Gudwords Hemswords Hemsyords		Todmordon								
Heckmondwike Deckworth Armithorp Armithorp Cudworth Royston Rosen		Liversedge								
Dodworth		Heckmondwike								
Amthorpe Byhill Cudwoth Royath Reserved Sector Reserved Sector Reserved Sector Reserved Reser										
Alphania Alphania Cudworth New Respiration Asiem Asiem Workshorth Asiem Beatherstone (WakeField) Asiem Featherstone (WakeField) Asiem Beatherstone (WakeField) Asiem Pointington (Rotherham) Asiem Filey Asiem WakeField Asiem Barnley Asiem Barnley Asiem Withernsas Asiem Barnley Asiem Withernsas Asiem Barnley Asiem Barnley Asiem Withernsas Asiem Goote Asiem Moronde Asiem		Armthorpe								
Cudworth		Ryhill					T			
Royston		Cudworth								
Hemsworth Asken Asken Asken Featherstone Wakefield Asken Featherstone Wakefield Asken Itedium Svälkovnest Kiveton Park Asken Bentley Asken Bentley Asken Wakefield Asken Dinnington (Retherham) Asken Bentley Asken Wakefield Asken Durington (Retherham) Asken South Kirkby Asken Wakefield Asken Durington (Retherham) Asken South Kirkby Asken Wakefield Asken Durington (Retherham) Asken Botton Upon Dearne Asken Thurcrott Asken Advick Is Street Asken Battory										
New Rossington										
Worsbrough Featherstone (Wakefield) Image: Construction of the second		New Rossington	_							
Worsbrough Featherstone (Wakefield) Image: Construction of the construction		Askern	_							
Featherstone (Wakefield)		Worsbrough	_							
Iedium riorty noup Swallownest Kiveton Park Bontley		Featherstone (Wakefield)	-	1		1	-			
ionington (Rotherham)				+			-		+	+
ideduiting tweeton Park	lodium			-		-				
ricoup Dinnington (Rotherham)		Kiveton Park	-							
roup Homsea		Dinnington (Rotherham)	-	-		-				
Normanton Filey Bentley Wakefield Dunscroft Pontefract Shipley Sout Kirkby Wath upon Dearne Thurcroft Hoyland Hoyland Bridlington Bridling	roup	Hornsea	-	1			-			
Bentley Bentley Wakefield Image: Construct of the second	•									
Wakefield		Filey	-							
Dunscroft		Bentley	-							
Pontefract										
Shipley South Kirkby Wath upon Dearne Thur croft Adwick le Street Holyland Conisbrough Birdlington Rawmarsh Thorne Thorne Bolton Upon Dearne Bolton Upon Dearne Bolton Upon Dearne Bolton Upon Dearne Batley Batley Batley Batley Batley Batley South Eimsail Goole Wombwell Halfar Knottingley Keighley rroup Castefordo Doncaster Dewsbury Bolton Upon Keighley Keighley Routon Links Castefordo Doncaster Dewsbury Bolton Upon Holdersfield Barley Barle										
South Kirkby								+		
Maltby		Shipley	-					+		
Selby		South Kirkby	-					•		
Whitby Wath upon Dearne Hoyland Conisbrough Bridlington Rawmarsh Bridlington Bridlington Batley Batley Batley Mexborough Huddersfield Huddersfield Huddersfield Huddersfield Huddersfield Huddersfield Bansley South Elmsall Gole Conisbrough Halfax Ha		Maltby	-	1		Ì		•		
Wath upon Dearne		Selby	-							
Adwick le Street		Wath upon Dearma								
Advick le Street		Thurcroft								
Hoyland		Adwick le Street				1				
Conisbrough Bridington Rawmarsh Bolton Upon Dearne Bolton Upon Dearne Bolton Upon Dearne Bolton Upon Dearne Bolton Upon (Wakefield) Battey Barnsley Bouth Elmsall Gole Barnsley Bouth Elmsall Control to the second										
Bridlington		Conisbrough								
Rawmarsh Thorne Bolton Upon Dearne Mithernsea Batley Mexborough Moorends Thurnscoe Dupton (Wakefield) Barnsley South Elmsall Golde G		Bridlington								
Thorne Bolton Upon Dearne Batley Batley Batley Mexborough Batley Batley Batley Barnsley Barns		Bawmarsh								
Bolton Upon Dearne										
Withernsea Batley Mexborough Morends Thurnscoe Upton (Wakefield) Huddersfield Barnsley South Elmsall Goole Wombwell Halifax Knottingley Froup Castleford Doncaster Dewsbury Rotherham Goldthorpe		Bolton Lloon Dearne	_							
Batley Mexborough Moorends Thurnscoe Upton (Wakefield) Huddersfield Barnsley South Elmsall Goole Halifax Knottingley riority Keighley Castleford Doncaster Dewsbury Rotherham Goldthorpe		Withernsea	_							
Mexborough Moorends M		Batley	-						-	
Moorends Thurnscoe Upton (Wakefield) Huddersfield Barnsley South Elmsall Goole Wombwell Halifax Knottingley Stainforth Scarboro ugh Keighley Castleford Doncaster Dewsbury Rotherham Goldthorpe		Mexborouah	-							
Thurnscoe Image: Constraint of the second		Moorends	-							
Upton (Wakefield) Huddersfield Barnsley South Elmsall Goole Wombwell Halifax Knottingley roup Castleford Doncaster Dewsbury Rotherham Goldthorpe		Thurnscoe	-							
Huddersfield		Upton (Wakefield)	-						 	
Barnsley – South Elmsall – Goole – Goo		Huddersfield	-	1		1	-			
South Elmsail Gole Montpeel Halifax Halifax Montpeel Halifax H		Barnsley		-		-	-			
Wombwell Halifax Knottingley roup Castleford Doncaster Dewsbury Rotherham Goldthorpe		South Elmsall	-	-			-			
Halifax Knottingley riority roup Castleford Doncaster Dewsbury Rotherham Goldthorpe					1		1	1		
Knottingley										
ligh Stainforth riority Scarborough roup Castleford Doncaster Doncaster Dewsbury Boundary Rotherham Goldthorpe				1				1		
riority Scarborough —		Knottingley	-	1			1		-	
riority Scarborough —				+			-		+	+
riority Scarborough —	ligh	Stainforth	-							
roup Castleford Doncaster Dewsbury Rotherham Goldthorpe Dewsbury Rotherham Dewsbury Rotherham ROTHAMAMAMAMAMAMAMAMAMAMAMAMAMAMAMAMAMAMAM		Scarborough	_							
Doncaster — Dewsbury — Devsbury = Devsbury =Devsbury =Devsbury =Devsbury =Devsbury =Devsbury =Devsbury =		Keighley	-							
Dewsbury – Rotherham – Goldthorpe – Goldthor	Toup	Castleford		1						
Goldthorpe		Doncaster		1						Ì
Goldthorpe		Dewsbury		1	1		ì	Ì	Ì	İ
Goldthorpe -		Rotherham		1	1		ì	Ì	Ì	Ì
0 1 2 3 4 5 6 7		Goldthorpe								Î
0 1 2 3 4 5 6 7				I	I.	1	I	I	I	I.
			0	1 '	0	0	1	5	e .	7

Note

1 "Score" denotes the total score given by the Ministry of Housing, Communities & Local Government across seven assessment criteria which were intended to capture each town's level of need and growth potential.

Appendix One

Our scope and methods

Scope

1 This report looked at the process by which the Ministry of Housing, Communities & Local Government (the Department) chose the 101 towns in England it would invite to bid for Town Deals. In response to concerns raised in the media, including by some MPs, over the lack of transparency of the Department's process by which it selected the towns invited to bid for funding, we conducted a review that examined how the Department selected towns to be invited to develop Town Deals and bid for funding from the Towns Fund:

- what criteria the Department used to select the towns;
- what sources of evidence the Department used to assess towns against the selection criteria; and
- which towns were selected, what evidence was used, and what was the result of the assessments against the Department's selection criteria.

Methods

- 2 Our fieldwork took place between January and May 2020.
- We interviewed officials from the Department who were responsible for the Town Deals selection process.
- We reviewed published and unpublished documents produced by the Department, including its spreadsheet for evaluating towns, and records made by the Department's officials that described the work undertaken by the Department to select the 101 towns from the set of all towns in England.
- We created charts and tables showing which towns were selected and how they scored against the Department's criteria.

This report has been printed on Pro Digital Silk and contains material sourced from responsibly managed and sustainable forests certified in accordance with the FSC (Forest Stewardship Council).

The wood pulp is totally recyclable and acid-free. Our printers also have full ISO 14001 environmental accreditation, which ensures that they have effective procedures in place to manage waste and practices that may affect the environment.



Design and Production by NAO External Relations DP Ref: 009029-001



£10.00